Endogenous Formation of Free Trade Agreements: Evidence from the Zollverein's Impact on Market Integration

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The *Zollverein* was arguably the most important free trade agreement of the nineteenth century. Although 1834 is the official date of the *Zollverein's* establishment, member states joined in a non-random sequence over several decades because the benefits of becoming a member increased, both as the size of the union increased, and as membership in the union became increasingly important for accessing foreign markets. We incorporate the endogenous effects of accession into an estimate of the economic impact of the *Zollverein* customs union. Our estimated effects are several times larger than simple estimates that do not take these effects into account.

The German Zollverein of 1834 was arguably the most important regional free trade agreement of the nineteenth century. It was the first time that politically independent states removed trade barriers between themselves and delegated tariff-setting authority to a higher body. Although other treaties can be found, none were as encompassing or long-lived. Jacob Viner (1950, p. 97) called it the "classic example" of a customs union. The importance of the *Zollverein* was magnified by the fact that prior to union, German states had long been divided into an extraordinary number of small economic zones that implemented their own tariff collections at the borders. Clearly, this state of affairs made things difficult for traders. Although the plethora of polities shrank during the Napoleonic wars, before the treaty was signed in 1834, some 300 different administrative political borders remained among German states.¹

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¹ For historical overviews of the *Zollverein*, see Henderson (1959), Dumke (1976), and Hahn (1984).

The economist Friedrich List, head of the Union of Merchants (*der Deutsche Handels- and Gewerbeverein*), described in colorful terms the scale of the problem in a petition to the German parliament in 1819:

The numerous customs barriers "cripple internal trade and produce the same effect as ligatures which prevent the free circulation of blood. The merchants trading between Hamburg and Austria, or Berlin and Switzerland must traverse ten states, must learn ten customs tariffs, must pay ten successive transit dues. Anyone who is unfortunate enough as to live on the boundary line between three or four states spends his days among hostile tax-gatherers and customs house officials. He is a man without country."²

The *Zollverein* abolished tariff barriers among member states, and all members agreed to a single external tariff. Over time, the reduction of trade barriers may have also enhanced growth and development in the region (Henderson 1959; Bairoch 1989). Given the importance of the *Zollverein* to the history of trade agreements, it is surprising that we still know little about its actual trade impact. While there are studies on overall trends in Europe towards deregulation and others on the impact of trade reform of the nineteenth century in France, Sweden, and Italy (Federico and Tena 1998; Persson 1999), the *Zollverein* is not yet well understood. Its importance in historical accounts, thus, is overshadowed by the lack of empirical tests of the claims that the *Zollverein* had significant economic consequences for trade. This paper aims to fill the gap.

We study the *Zollverein's* effect on trade by examining the convergence of wheat prices across 40 cities located in 14 different German states.³ The year 1834 is the official date of the beginning of the German *Zollverein* since after this date, states gradually started to join the union. A simple approach to examine the impact of trade policies would be to compare the fall in price differentials exhibited by *Zollverein* versus non-*Zollverein* states after a point in time, namely the year 1834. This approach, however, would be flawed for the reason that states that joined the customs union early on were likely to be different from states that would join later, and the differences could systematically change the amount of price convergence.⁴ Moreover, if establishing the customs union was either assisted or motivated by the fact that price gaps were

² The petition is printed in German in von Eisenhart, Rothe, and Ritthaler (1934, pp. 320–24).

³ Price data contains important information on trade and its effects (e.g., Stolper and Samuelson 1941) and has been extensively applied in the literature (O'Rourke and Williamson 1999). Information on the volume of trade becomes available for these areas only at a later time (Wolf, Schulze, and Heinemeyer 2011).

⁴ On the endogeneity of trade agreements, see the Baldwin (1993), Baldwin and Jaimovich (2012).

falling anyway in the nineteenth century for other reasons, then reverse causation could be a concern.

As we show these concerns are important. First, failure to take them into account results in a downward bias of the impact of the *Zollverein* on price convergence. Second, the systematic differences between early joiners and late joiners also provide the key for our correction of the biased regression estimates. We take advantage of the historical setting in nineteenth century Germany by using market access variables to predict individual states' propensity to join the *Zollverein*. As the membership of the *Zollverein* under the leadership of Prussia increased in numbers, some German states feared that remaining outside the *Zollverein* would severely reduce their access to the Northern German sea coast and the gains to international trade available from that location (Keller and Shiue 2008; Ploeckl 2010a).⁵ Moreover, the external border of the *Zollverein* unstates in its north, because the latter did not have to cross the *Zollverein* customs border to trade internationally.⁶

Our main finding is that bilateral price gaps between cities fell by about one-third with the implementation of the *Zollverein*.⁷ We compare this estimate to the naïve estimate that does not take into account the endogenous relationship between trade and *Zollverein* membership, and show that the naïve estimate severely underestimates of the impact of the free trade accord.

Our paper contributes to a large amount of literature on market integration using information on grain prices. Most closely related to our paper are studies of Germany (Kopsidis 2002; Shiue 2005) and Europe (Persson 1999; Federico 2011), but also research on market integration between North America and Europe (O'Rourke and Williamson 1999; Federico and Persson 2010). This research has examined a wide range of factors behind the observed increase in market integration in the nineteenth century, including transport improvements and changes in monetary regimes (Jacks 2005) and the European demand for wheat from the United States (Uebele 2010). This paper studies the causal impact of

⁵ For example, the 1831 accession of Hesse-Cassel to the Prussia-led customs union meant that all goods shipped between southern Germany and the northern ports of Hamburg and Bremen had to pass the external barrier of the Prussian-led customs union (Keller and Shiue 2008); see also Figure 4. Ploeckl (2010a) presents a bargaining model for the formation of the *Zollverein* as well as additional evidence on the importance of international trade access.

⁶ On endogeneity in a related setting, see Ritschl and Wolf (2003).

⁷ This overall beneficial effect for trade of the *Zollverein* is consistent with the finding that within individual German states, some regions benefited more while others benefited less (Ploeckl 2010b, 2012).

customs liberalization when liberalization is endogenous, an important topic that is not addressed in these earlier studies.

Existing studies on Germany in the nineteenth century have emphasized the importance of lower transport costs to trade and market integration, and they show that regional differences in the extent of integration were important. The price study of Rainer Fremdling and Gerd Hohorst (1979) suggests that a substantial part of the integration of German grain markets had already occurred by 1820. Michael Kopsidis (2002) shows that much of the integration within the German state of Westphalia occurred through the building of railways after 1850. In contrast to these studies, it is not our goal to apportion the relative contribution of different explanations to falling price gaps and trade.8 Rather, we are after an accurate estimate of the effect of the Zollverein on the convergence of prices. More generally, this paper has implications for studies on the impact of trade liberalization policies in other countries and time periods in that our results highlight the importance of accounting for the motives underlying the policies. We will return to this issue in the concluding section

GERMANY'S NINETEENTH CENTURY TRADE: THE ZOLLVEREIN TREATIES

Let us begin with a brief account of the *Zollverein*.⁹ After the defeat of Napoleon in 1815, Germany's political structure was divided into the 39 states of the German Confederation (*Deutscher Bund*); Figure 1 shows the borders in the year 1820. The confederation consisted of sovereign states in which joint action depended upon unanimity (with Austria and Prussia as the two most powerful polities). Individual states tended to be protectionist and impose a complex set of trade barriers.

Economists and businessmen were typically opposed to the trade barriers in the Confederation, but they were not the only ones. Indeed, the idea that Germany's numerous customs borders were a hindrance to trade and economic development, as well as political unity, was widely held. Johann Wolfgang von Goethe, for example, told an acquaintance that he looked forward to a time when his luggage would pass unopened through all 36 German states.¹⁰ Figure 2 illustrates the prevailing popular

⁸ Other work that has considered in particular railroads includes Keller and Shiue (2008, 2013).

⁹ On the following, see also Henderson (1939), Hahn (1984), as well as Dumke (1976), Ploeckl (2010a).

¹⁰ Goethe in conversation with Eckermann in the year 1828; see Goethe (1828).

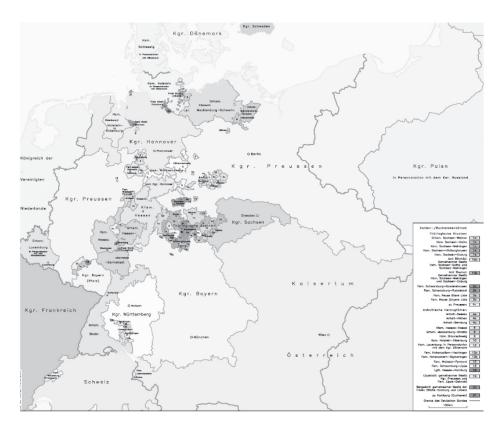


Figure 1 POLITICAL BORDERS IN CENTRAL EUROPE IN THE YEAR 1820

Source: "Mitteleuropa 1820" IEG-Maps (2013).

sentiments towards customs liberalization at the time: a man axing a customs barrier. Observers frequently drew unfavorable comparisons with other European countries. In the words of List,

The situation is "depressing for [German] men who want to act and trade. With envious eyes they look across the Rhine river, where a large nation [i.e., France], from the [English] Channel to the Mediterranean, from the Rhine to the Pyrenees, from the border with the Netherlands to Italy, engages in trade on open rivers and roads without ever encountering a single customs official."¹¹

Although in the minority, there were opponents to economic liberalization, especially in the early 1800s. They included political progressives, who typically did not oppose liberalization *per se* so much as liberalization

¹¹ Reprinted in German in von Eisenhart, Rothe, and Ritthaler (1934, pp. 320-24).



FIGURE 2 THE ZOLLVEREIN IN THE POPULAR PRESS

Source: Fliegende Blätter, year 1847, volume 6, number 140, page 157; published in Munich.

under the leadership of Prussia, which they considered politically undesirable.¹² Also the nobility of the smaller and mid-sized German states was often hesitant about economic liberalization, mostly because they feared it would herald political changes that would reduce their personal power. However, at times the economic disadvantages of not joining the *Zollverein* even for the nobility were overwhelming. For example, Ludwig I, the King of Bavaria, strongly supported customs liberalizations with Prussia in 1833, because he feared the existing customs' costs would fuel political unrest, thereby leading to a revolution and a loss of his legitimacy (Hahn 1984, pp. 73–75). Thus, opposition to liberalization waned as everyone came to recognize that Prussian leadership offered the only viable solution for German customs liberalization.

Burdened with the debts of the Napoleonic wars and the tariffs of Britain, Russia, Austria, France, and the Netherlands, Prussia sought to negotiate international trade treaties while reforming internal tariffs. This

¹² Several German states had by then adopted constitutions, which Prussia had not.

was particularly pressing for Prussia because its territories were divided into two, an eastern portion consisting of seven provinces, and a western portion that included the Rhineland provinces and the Ruhr area, each with their own customs. In 1818, the Prussian Customs Union was formed. With few exceptions, internal dues were abolished, and by 1821 only a single tariff for the entire kingdom was levied, while transit dues on goods passing through Prussia were reduced. The Prussian Customs Union was an important model for most of the *Zollverein* treaties that followed.

States fully surrounded by Prussian territories were the first to sign agreements whereby Berlin would treat these enclaves as if they were her own territory rather than as foreign states that were required to pay import duties. As with all of the following treaties, the signatory states would receive a share of the joint revenue based on population size, and other rights as sovereign states were maintained.

In 1828 Hesse-Darmstadt was the first territorially separate state to join the Prussian Customs Union; Hesse-Cassel followed in 1831. The latter had significant consequences both for east-west and north-south trade. Indeed, only after this agreement could goods flow between the east and west portions of Prussia without an intervening customs border. Moreover, British goods could no longer reach Frankfurt and Germany's south without crossing an external tariff border. In 1834, the Thuringian states, the Kingdom of Saxony, Wurttemberg, and Bavaria joined the augmented Prussian Customs Union which became the *Zollverein*.¹³ At that point the *Zollverein* had an area of about 163,000 square miles and a population of about 23.5 million people.

Because the *Zollverein* was a customs union, joining was not a move towards multilateral free trade. Trade diversion was a possible outcome. However, most of trade of the German states at the time was with other German states. A substantial share of the imports from other countries consisted of goods that were not produced in Europe (such as tobacco, sugar, and spices). In fact, between 1833 and 1842, more than 50 percent of the *Zollverein* revenue was due to such colonial goods (*Kolonialwaren*; see Dumke 1976, p. 92). Therefore, the trade diversion effect of the *Zollverein* was rather limited.

Other states continued to enter after 1834. Baden, Hesse-Nassau, and Frankfurt am Main joined the *Zollverein* between mid-1835 and early 1836. The entry of Baden, in Germany's far southwest, was important because it allowed goods to move between the two separate areas of

¹³ The South German Customs Union was formed in 1828 and consisted of Wurttemberg and Bavaria.

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Bavaria without a customs' border (see Figure 3). The entry of Frankfurt allowed manufacturing goods to flow freely up the Main River to Northern Bavaria in exchange for grain. Later on, Brunswick became a member of the *Zollverein* in 1841, Hanover in 1851, Oldenburg in 1852, Mecklenburg and Luebeck in 1867. Bremen and Hamburg only joined in 1888, after Germany had become politically unified in 1871. Thus, the process of customs' unification unfolded over six decades, from 1821 to 1888.¹⁴ Latitude appears to have an important effect on the timing of *Zollverein* accession. By the year 1836, southern and central states had for the most part joined, whereas many areas in northern Germany stayed outside of the *Zollverein* until later in the nineteenth century. This provides relevant information for the motives of joining the *Zollverein*, to which we turn now in greater detail.

Motives for Joining the Customs Union

A number of arguments have been made about the composition and timing of *Zollverein* accessions. Broad accounts in William O. Henderson (1959) and Hans-Werner Hahn (1984), among others, argue that the expectation of mutual efficiency gains, lower prices, and higher welfare of Prussia (and joining states) were *a priori* the factors that determined the formation of the *Zollverein*. A counterargument is that it was the welfare of the feudal lord that counted, not the population at large, and these were not always the same. Although Prussia, as the largest state, may have had the ability to put political pressure on smaller states to join, states retained political sovereignty and Prussia could not force individual states to join against the will of the sovereign. It is well known that even in fully-fledged democracies the gains from free trade might be hard to reap, either because losers oppose the move to free trade or because gains from trade are dissipated in the political process through lobbying or rent-seeking.

In addition, the primary motive driving when individual states joined the *Zollverein* were clearly idiosyncratic in certain cases. For example, Hanover joined relatively late in part because it was governed in personal union with England, which had no interest in a Prussian led customs union dominating the center of Europe. Other motives that have been proposed are systematic but inconsistent with the evidence (see Dumke 1976). For example, we can easily provide evidence against the argument that the

¹⁴ Austria did not become a member of the *Zollverein*. Reasons for this include Austria's relatively protectionist stance towards trade and her competition with Prussia.

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FIGURE 3 THE PRUSSIAN-LED CUSTOMS UNION AND THE SOUTH GERMAN CUSTOMS UNION IN 1833

Source: "Zollverträge in Deutschland 22.März 1833" IEG-Maps (2013).

non-joiners preferred tariff rates higher than those Prussia proposed. In fact, Prussia's tariffs on a range of goods, especially colonial goods such as tobacco, tea, and sugar, were higher than the tariffs of many German states before they joined the *Zollverein* (Dumke 1994, Part III, p. 72). Right before they entered the *Zollverein* in 1834, for instance, Bavaria and Wurttemberg had *ad-valorem* tariff rates of 47 percent on *Genussmittel* (non-essential consumption goods), whereas the tariff rate of the Prussia-Hesse customs union for these goods was 74 percent (Dumke 1976, Table 3.16). Therefore the desire for more protection is unlikely to have been the main reason for not joining the *Zollverein*.

Fiscal reasons are also unlikely to have been paramount. Certainly, it was noted at the time that some of the smaller states with a higher border length to area ratio would find it prohibitively costly to establish and enforce tariff borders have (Kuehne 1836). If this had been the case we should expect that smaller and highly indebted states would prefer joining the Prussian-led customs union because their fraction of the joint

tariff revenue would be larger than the net proceeds they could expect to reap independently. To some extent this is true (Dumke 1976, Chapter 1). Yet, several small and highly indebted states joined the *Zollverein* relatively late, suggesting others reasons mattered.

We argue that the major motive was market access. In Figures 1 and 3, for simplicity, let us reduce Germany to three regions: the North (e.g., Hannover and Mecklenburg), the Center (Prussia), and the South (Baden and Bavaria). There are some reasons why both the North and the South had an incentive to join the Zollverein. Most importantly membership gave them tariff-free access to the large market of Prussia, including the leading industrial areas of Germany. However, there were also reasons that were specific to the South for joining the Zollverein. Staying out implied that southern exports would have to pay hefty Zollverein tolls before reaching the Baltic or North Sea coast. The coast was important for a number of reasons. First, intermediate goods and machinery from England landed there.¹⁵ Moreover, the Baltic and North Sea coast were the main points of access to the sea for Southern states, since the Alps to the south made the trade of high weight-to-value goods such as wheat relatively expensive. Thus, the Southern German states of Baden, Wurttemberg and Bavaria had all joined the Zollverein by 1836; as seen in Figure 4. In contrast, Mecklenburg and the city states of Hamburg and Bremen, which relied heavily on international trade, joined only in 1867 and 1888, respectively. Thus, while it is likely that the benefits of joining would get larger as the customs union expanded, it is also clear that the benefits were not the same for all potential members

DATA

We use the price for wheat in 40 city markets in 14 different German states to analyze trade as it leads to the convergence of prices.¹⁶ Table 1

¹⁵ For example, the quantity of pig iron imported by Prussia in 1822, 32,000 Zentner, rose by a factor of about 384 to 12,278,000 Zentner by the year 1873, the quantity imported by the Deutsche Reich (Dumke 1994, Part II, p. 61); most of this was imported from England (Dumke 1994, Part II, p. 37). England exported also machinery to Germany; for example, the locomotive factory Robert Stephenson and Company sold in 1835 a locomotive that would become the first steam locomotive to run in the German lands, between Nurnberg and Fuerth. More machinery from England was imported in the German lands after the end of the export ban on textile machinery in 1843 (Burly 1960, p. 28).

¹⁶ The underlying source of these annual wheat prices are typically the officially recorded prices on market days, usually one per week. The reason for the government's interest in grain prices was that price spikes could produce food riots that might threaten the sovereign's legitimacy. In some cases, our sources provide the annual average while in other cases it is computed by the authors; see also the Appendix.

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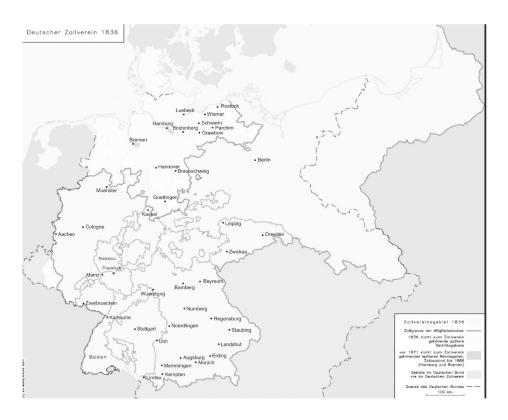


FIGURE 4 THE ZOLLVEREIN IN THE YEAR 1836

gives an overview of the data. Figure 5 gives the location of the cities. Starting from the average annual wheat price in a given city, we have computed the city's percentage price gap to each of the other cities in the sample for every year where we have information on both cities' prices.

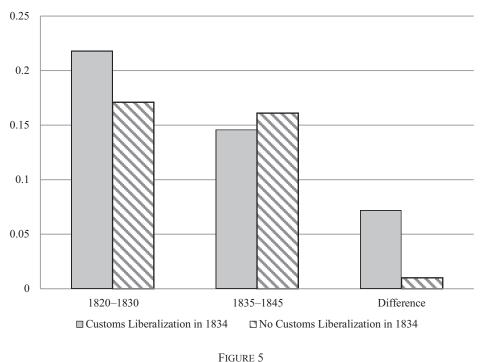
The overall sample period is 1820 to 1880. We left out the first two decades of the nineteenth century because trade was strongly disrupted by wars, and the last two because by 1880 Germany had become politically unified, which may have generated a new environment for trade altogether. The data set includes only every fifth year (1820, 1825, etc.) to reduce the impact of serial correlation on the results. Within the overall sample period of 1820 to 1880, the range of years for which wheat prices are available varies (as given in Table 1); that is, our data set is

Source: "Deutscher Zollverein 1836" IEG-Maps (2013).

Number	City Name	State	Data Range	Number of Observations	Wheat Price Gap	Distance to Coast (miles)	Zollverein Accession (Year)
1	Aachen	Prussia	1820–1860	252	0.178	185.4	1828
2	Augsburg	Bavaria	1820-1860	153	0.178	185.4 382.7	1828
3	Karlsruhe	Baden		155	0.161	281.1	1834
3 4			1820-1840	153	0.261	281.1	1836
4 5	Bamberg	Bavaria Bavaria	1820-1855				
	Bayreuth		1820-1855	153 299	0.154	272.8	1834
6	Berlin	Prussia	1820-1860		0.119	80.0	1828
7	Boizenburg	Mecklenburg	1820-1870	236	0.147	45.9	1867
8	Braunschweig	Brunswick	1820-1850	226	0.128	119.1	1841
9	Bremen	Free City	1840–1845	72	0.179	34.4	1888
10	Dresden	Saxony	1835-1850	129	0.134	168.1	1834
11	Erding	Bavaria	1820–1855	153	0.162	386.5	1834
12	Frankfurt	Free City	1840–1845	72	0.106	237.6	1836
13	Goettingen	Hanover	1820–1865	274	0.120	150.6	1854
14	Grabow	Mecklenburg	1820-1870	236	0.133	42.3	1867
15	Hamburg	Free City	1820-1880	299	0.141	0.0	1888
16	Hannover	Hanover	1820-1850	219	0.128	94.6	1854
17	Kassel	Hesse-Kassel	1825-1845	166	0.175	159.3	1831
18	Kempten	Bavaria	1820-1855	153	0.147	429.0	1834
19	Cologne	Prussia	1820-1880	281	0.120	167.9	1828
20	`Landshut	Bavaria	1820-1855	153	0.185	371.3	1834
21	Leipzig	Saxony	1835-1880	202	0.130	170.6	1834
22	Lindau	Bavaria	1820-1855	153	0.148	446.0	1834
23	Luebeck	Free City	1840-1845	72	0.144	0.0	1867
24	Mainz	Hesse-Darmstadt	1840-1845	72	0.224	245.5	1828
25	Memmingen	Bavaria	1820-1855	153	0.151	411.9	1834
26	Munich	Bavaria	1820-1880	195	0.124	397.8	1834
27	Muenster	Prussia	1820-1860	252	0.146	98.7	1828
28	Noerdlingen	Bavaria	1820-1855	153	0.193	350.6	1834
29	Nurnberg	Bavaria	1820-1855	153	0.169	307.1	1834
30	Parchim	Mecklenburg	1820-1870	236	0.141	36.0	1867
31	Regensburg	Bavaria	1820-1855	153	0.218	338.1	1834
32	Rostock	Mecklenburg	1820-1870	236	0.150	0.0	1867
33	Schwerin	Mecklenburg	1820-1870	236	0.160	18.8	1867
34	Straubing	Bavaria	1820-1855	153	0.243	349.2	1834
35	Stuttgart	Wurttemberg	1850-1855	56	0.095	331.7	1834
36	Ulm	Wurttemberg	1850-1855	56	0.088	361.5	1834
37	Wismar	Mecklenburg	1820-1870	236	0.151	0.0	1867
38	Wuerzburg	Bavaria	1820–1855	153	0.134	290.5	1834
39	Zweibruecken	Bavaria	1820-1855	257	0.158	302.2	1834
40	Zwickau	Saxony	1835-1850	129	0.213	223.9	1834
	Mean			. = /	0.155	214.2	1842.9
	Standard Dev.				0.037	142.4	17.0

TABLE 1 SUMMARY STATISTICS

Sources: Appendix and author's calculation.



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Source: Authors' calculation.

an unbalanced panel.¹⁷ The table also presents the number of price gap observations for each city. For example, Aachen is included as city *j* or *k* in 252 cases. Summing across all 40 cities there are 7,140 cases, which corresponds to 3,570 bilateral price gap observations in the sample (out of a possible total of 10,130).

Our dependent variable, $Trade_{jk}$, is defined as the absolute value of the percentage price gap for wheat between cities *j* and *k* in a particular year. This measure is a simple modification of the deviation from the "law of one price." Suppose Nurnberg exports a unit of wheat to Frankfurt, and Frankfurt charges a customs duty of τ_{FN} . In the absence of other costs and with competitive markets, the price of wheat in Frankfurt in this period is going to be equal to that in Nurnberg, plus the customs duty, or, the customs duty is equal to the excess of the price in Frankfurt over that in Nurnberg

$$P_F - P_N = \tau_{FN}.$$
 (1)

¹⁷ We have no reason to believe that sample selection matters for our results; a focus on citypair observations that are in the sample with relatively high frequency leads to similar results, as noted in our discussion of the Table 4 results below.

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While equation (1) gives the main motivation for studying the impact of customs liberalization—which reduces τ —on price gaps, two points are important. First, the price gap captures more than customs duties. In particular, we expect transport costs, d_{FN} , to affect the price gap between Nurnberg and Frankfurt. The institutional setting matters too, such as the strength of contract enforcement for trades between Nurnberg and Frankfurt.¹⁸ Alternatively, if markets are not perfectly competitive there could be mark-ups charged by middlemen; denote the costs capturing this by i_{FN} . The excess of the price in Frankfurt over that in Nurnberg is then

$$P_{F} - P_{N} = \tau_{FN} + d_{FN} + i_{FN}, \qquad (2)$$

which shows that changes in customs duties need not change price gaps one for one. Second, we do not have information on whether the wheat in Frankfurt was shipped from Nurnberg, or from somewhere else. The price in Frankfurt is the minimum across all possible sources: $P_F = \min_q [P_q + \tau_{Fq} + d_{Fq} + i_{Fq}]$ and the information provided by any given price gap, such as to Nurnberg, gives the lower bound of the bilateral transactions costs:¹⁹

$$P_{F} - P_{N} \le \tau_{FN} + d_{FN} + i_{FN}.$$
(3)

In our sample, the mean absolute value of the percentage price gap between two markets is about 0.18 at the beginning of the sample, and around 0.05 towards the end. Thus the average price gap fell by about 70 percent.²⁰ This reflects the dramatic extent of price convergence in Germany over the nineteenth century. This figure is affected by the changing composition of the sample, but these effects appear limited, because the decline for the always present city-pairs is similarly large as in the full sample (73 percent, from 0.11 to 0.03). There is also considerable variation in price gaps across city-pairs in the cross-section. This is in part due to differences in bilateral distance, affecting transport costs, as well as other factors. In the analysis below we will include city-pair fixed effects to address these issues. Further, the decline in price gaps is

¹⁸ In addition, there could be other transactions costs as well, such as uncertainty, losses due to risks in shipping or insurance, or quality variations in wheat.

¹⁹ Price gaps vary in how informative they are on bilateral transactions costs. A plausible hypothesis is that for two markets close to the coast, which might be both importing wheat from a third market, equation (3) holds only with an inequality. Exploring this empirically, we do not find that it alters the results significantly; see Table B, (2). This suggests that systematic reasons for equation (3) holding with equality have no strong effect on our results.

²⁰ We compute the absolute value because the local price of wheat is affected by weather, and from year to year it might change which city is the low-cost producer.

relatively stronger for initially high price gaps than for low price gaps. At the 10th percentile, the price gap fell from 0.026 at the beginning to 0.016 by the end of the sample period, or, by 38 percent, while at the 90th percentile the price gap fell from 0.39 to 0.09, or by 77 percent.²¹

For each city we have recorded the year in which it became part of the Zollverein; this year is listed in Table 1.22 Generally, joining the Zollverein meant that barriers for wheat trade between any two of its markets would be equal to zero. Unfortunately, there is no comprehensive information on the levels of tariffs on grain before liberalization. However, in the year 1831 the augmented Prussian customs union charged a specific duty on wheat equivalent to about 7 percent ad valorem (Dumke 1976, Table 3.15). Moreover, the *ad valorem* equivalents for "products of agriculture" immediately before the formation of the Zollverein in 1834 were about 16 percent in Prussia, 9 percent in Bavaria and Wurttemberg, 8 percent in Baden, and 3 percent in Saxony (Dumke 1976, Tables 3.16). Based on the available information, we estimate that the duties on wheat may have been on average the equivalent of about 10 percent ad valorem before they were reduced to zero in the Zollverein liberalizations.²³ Instead of the tariff rates, we will exploit the timing of the move towards zero trade barriers using a dichotomous 0/1 variable.²⁴

We eliminated all city-pairs within the same state, because it is well known that trade and price arbitrage *across* states is weaker than *within* states even though the reasons for this are not fully understood.²⁵ In the literature, this finding is referred to as the "border effect" (e.g., Shiue

²³ Tariff levels on manufactured goods in 1834 ranged from 20.9 percent in Bavaria and Wurttemberg to 2.1 percent in Saxony across the same four areas, and they ranged from 18.9 percent in Prussia-Hesse to 5.1 percent in Saxony for intermediate goods and materials. With these figures—all ad-valorem equivalents—tariff levels for agricultural goods on the one hand, and manufactured and intermediate goods on the other may have been quite similar on average. In contrast, tariffs on *Genusmittel* (non-necessities) where higher; in Prussia-Hesse for example, as noted earlier, they were 74 percent (Dumke 1994, Part III, p.72).

²⁴ In a few cases, the time of the *Zollverein* accession does not coincide with the year in which tariffs on grain were eliminated. For example, the tariffs between Bavaria and the augmented Prussian customs union were eliminated in 1829, four years before the *Zollverein* treaty. We focus nevertheless on the *Zollverein* accession date, because arguably this played the key role in terms of commitment.

²⁵ The number of such city-pairs is 114, eliminating connections between east and west Prussia. Even within states the strength of arbitrage varies along jurisdictional boundaries, see Schulze and Wolf (2009). At the same time, we have confirmed that in our context, including the cities between which customs barriers were always absent does not significantly affect our estimate of the impact of customs liberalization; see Table B, (4).

 $^{^{21}}$ Given this difference, we do not necessarily expect that customs liberalizations have the same effect throughout the sample.

²² For the Prussian cities in the sample, we give the year 1828, which is the earliest year at which another state became part of the Prussian-led *Zollverein*. Customs liberalizations that did not involve *Zollverein* accession are discussed in section 4.

2005).²⁶ For each market pair in our sample, we have established using historical maps whether a direct trade route would have to cross any customs borders. If the number of customs borders to be crossed is greater than or equal to one, the variable $CustLib_{jkt}$ is coded as 0, otherwise it is 1, for each market pair *jk* and year *t*.²⁷ For example, the customs variable $CustLib_{jkt}$ turns to 1 for the pair Berlin-Nurnberg in 1834 (when Bavaria joined the Zollverein), while it changes from 0 to 1 for Berlin and Parchim in the year 1867, when Mecklenburg joined the *Zollverein*. The variable also covers the non-*Zollverein* customs liberalizations among German states (like the Southern German Union of 1828).

To illustrate our approach, consider the customs liberalizations of the year 1834. In the following analysis, we distinguish the city-pairs for which tariffs were abolished in the year 1834 from the other observations for which customs were liberalized in another year, or not at all during the sample period. In Figure 5 we show the average price gap for both of these groups during the ten years before the 1834 liberalization, versus the ten years after the 1834 liberalization.²⁸

The figure shows that before the 1834 liberalization, the average price gap between cities that would reduce their customs barriers was around 0.22, somewhat higher than the value of 0.17 for the cities that would not liberalize in 1834. After the 1834 liberalization, the typical price gap for the liberalizers was around 0.15, down by 0.07, whereas the non-liberalizers' price gap fell only by 0.01 to about 0.16 on average. Thus, these difference-in-differences results for the 1834 customs liberalization are supportive of the idea that customs liberalizations had a substantial effect on price convergence and trade in nineteenth century Germany. The regression analysis below extends the analysis underlying Figure 5 in three important ways.

First, while the evidence shown in Figure 5 supports the thesis that custom liberalization effect reduced price gaps, there were institutional, fiscal, technological, and other changes affecting cities differently over the nineteenth century that might account for part of the difference in price convergence. In the regression analysis we can account for the major alternative explanations (see in particular Table 2). Second, instead of focusing on the customs liberalization event of 1834, we pool across many

²⁶ These excluded observations are typically within-state market pairs.

²⁷ While this definition means we could be missing the cumulative effect of multiple customs borders, we have explored the issue and found that no significant difference in the customs liberalization effect for single versus multiple customs liberalizations.

²⁸ Recall that we employ data every five years, so the pre-period years are 1820, 1825, and 1830, while the post-period years are 1835, 1840, and 1845.

	KL.	DUCED-I		SULIS			
	(1)	(2) French	(3) Railway	(4) Protest-	(5) Remote-	(6)	(7)
	Base	rule	costs	antism	ness	Shipping	Coast
Rel. Distance to Coast	-0.104 [0.000]	-0.120 [0.000]	-0.104 [0.000]	-0.252 [0.000]	-0.0851 [0.006]	-0.228 [0.00]	-0.162 [0.000]
(1820–35) x French rule (1840–60) x French rule	_	-0.020 [0.000]	_	_	_	_	_
Occupat(1820-35) x Railway Costs		-0.016 [0.004]					
(1820–35) x Railway Costs	_	_	-0.032 [0.006]	_	_	_	_
(1840–60) x Railway Costs			0.005 [0.709]				
(1820–35) x Protestant Share	_	_	_	0.001 [0.001]	_	_	_
(1840–60) x Protestant Share				6.0E-05 [0.866]			
(1820–35) x Remote	—	—	—	—	-0.014 [0.248]	—	—
(1840–60) x Remote					-0.022 [0.048]		
(1820–35) x Shipping	—	—	—	—	—	0.073 [0.000]	—
(1840–60) x Shipping						-0.004 [0.776]	
(1820–35) x Coast	—	—	—	—	—	—	0.044 [0.031]
(1840–60) x Coast							-0.006 [0.644]
Chi-sq test of inclusion	_	13.06 [0.002]	13.33 [0.001]	35.75 [0.000]	6.04 [0.049]	34.56 [0.000]	10.97 [0.004]

TABLE 2 REDUCED-FORM RESULTS

Notes: Dependent variable is absolute value of percentage price gap between cities *j* and *k*; (1820–35) is an indicator variable equal to one for the years 1820 to 1835, zero otherwise; (1840–60) is an indicator variable for the years 1840 to 1860, zero otherwise. French rule: Average of number of years of French rule between 1792 and 1815 in cities *j* and *k*. Railway costs: Costs of railway operation between cities *j* and *k* in terms of foregone freight, as a function of terrain. Protestant Share: Average of share Protestants in the states in which cities *j* and *k* are located. Remote: Average remoteness of cities *j* and *k*, defined as difference from the longitude and latitude of the sample mean. Shipping: An indicator variable equal to one if all rivers of the states in which cities *j* and *k* are located flow into the Baltic or North Sea, zero otherwise. Coast: An indicator variable equal to one if both cities *j* and *k* are in the first quartile of geographic distance to the nearest coast. N = 3,570; p-values based on clustering at the city-pair level in parentheses; all specifications include year- and city-pair fixed effects. *Source*: Authors' calculation.

such events during the nineteenth century. Further, we focus on price gap changes within each city-pair. Third, and perhaps most importantly the regression analysis that follows corrects for the non-random sequence with which states became members of the *Zollverein*. As noted previously, that the net benefit each state received from joining the *Zollverein* depended on its access to international markets. To create a measure of this international trade access, we calculate the distance between each city and the nearest coastal port. Table 1 gives these distances for each of our 40 cities.

We also employ measures of a number of other factors that might have affected price gaps between cities (sources and summary statistics are presented in the Appendix). The first is the probability that a given city-pair would be served by a steam railway, an important transportation technology that was introduced in the Zollverein area during the nineteenth century. Using a historical manual (Nicolls 1878) together with Geographic Information System (GIS) methods, we have computed the cost of operating a railway between any pair of cities as a function of the terrain between cities. Second, reductions in transactions costs might have materialized through institutional changes. Daron Acemoglu et al. (2011) show that for a number of German regions, economic growth is increasing in the length of French rule between 1792 and 1815; we compute their length of French rule variable for our city-level sample and include it as a control variable for institutional change. Third, we employ a variable that has been extensively discussed as being related to the viability of a state as an independent customs area: the ratio of border length to state area (see Kuehne 1836; Dumke 1976, 1994). The higher the length of the customs border relative to the area of the state, the more costly is it to administer and protect a customs border, and a high border to area ratio makes it more likely, according to this argument, that a state would join a larger customs union. Fourth, as a measure of culture as manifested in religious beliefs, we employ the share of Protestants in the states where cities *j* and *k* are located. Fifth, we consider the ability to trade by ship, domestically as well as internationally, by employing the following two variables. One is an indicator variable that is equal to one if all rivers that flow through the states in which cities *j* and *k* are located empty either into the North Sea or the Baltic Sea. River transport was less costly than either overland or railway transport, and its costs also came down substantially during the nineteenth century in part through the introduction of steam ships. Another variable concerns the position of a given city to engage in international trade; this indicator variable is equal to one if both cities j and k have a distance to the nearest coast that puts them into the lowest quartile in the sample. Other control variables are of a geographic nature (longitude, latitude), and we also employ measures on city population size, from Paul Bairoch, Jean Batou, and Pierre Chevre (1988), Jan De Vries (1984), as well as Wolfgang Keller and Carol Shiue (2013). We now turn to our empirical results.

EMPIRICAL RESULTS

Our goal is to obtain a valid regression estimate of the impact of customs liberalization (*CustLib*) on trade (*Trade*). Let ε be the regression error. Correlation between ε and customs liberalization would lead to a biased ordinary least squares (OLS) estimate. For example, if the states that expect the largest trade benefits from joining the *Zollverein* join early, OLS will overestimate the gains from customs liberalization. This gives rise to reverse causation, where the expected gains in *Trade* determine the decision to liberalize customs. Beyond reverse causation endogeneity through omitted variables is a concern. For example, if *Zollverein* accession were more likely for relatively small states that get relatively little liberalization gains, OLS would underestimate the impact of the *Zollverein*.

To solve these econometric problems we use an instrumental variables approach, with relative market access (RDistCoast) as the instrument (for more on the following, see Joshua Angrist and Jörn-Steffen Pischke 2009, Chapter 4, especially pp. 152–53). For this strategy to be successful the instrument must first have sufficient power in the sense that conditional on covariates it must be correlated with customs liberalization. This can be tested for as the first-stage correlation, and as we will see, the correlation is strong. Second, the instrument must be valid. For this to be the case the instrument must be as good as randomly assigned. Our instrument is based on geographic features, distance to the nearest coast, which is as close to randomly assigned as one can hope to come in a non-experimental setting. The other condition for the instrument to be valid is that it operates exclusively through the endogenous variable, customs liberalization (this is commonly called the exclusion restriction). This cannot be tested because it involves the unobserved error (one can always estimate a regression residual, but if indeed the analysis is plagued by endogeneity, this residual is not a consistent estimate of the error and hence not useful for applying valid tests). However, a well-known way of gauging the likelihood that the exclusion restriction holds is to extend the reduced form regression (here: the effect of *RDistCoast* on price gaps) by including other likely determinants of price gaps through which the instrumental variable might operate. We will extensively make use of this approach of providing evidence on the exclusion restriction below (see Table 2).

Our instrumental variable is defined as

$$RDistCoast_{ikt} = DistCoast_{ik} [\emptyset DistCoast | Not_ZV_i], \forall j, \qquad (4)$$

where $DistCoast_{jk}$ is defined as the average distance to the nearest North or Baltic Seacoast for cities *j* and *k*

$$DistCoast_{jk} = 0.5 \times (DistCoast_j + DistCoast_k).$$
(5)

The expression $[\emptyset DistCoast | Not_ZV_l]$ is the average distance across all market pairs lq to the nearest coast that are not yet part of the *Zollverein* customs union, as of year *t*:

$$\emptyset DistCoast | Not_{ZV_t} = \frac{1}{N_t} \sum_{lq=1}^{N_t} I_{lqt} \times DistCoast_{lq}, \qquad (6)$$

where I_{lqt} is an indicator variable that is one if markets *l* and *q* in year *t* are not yet both part of the *Zollverein* (and so customs borders do still exist).

Note how this instrumental variable builds on the motives to join the *Zollverein* that are stressed in historical accounts. First, the numerator of equation (4) captures the fact that a state's accession to the *Zollverein* was related to the distance to the coast that gave access to international markets. Markets more distant to the coast joined earlier. In particular, joining the *Zollverein* mattered more for the states in the South of Germany, since that was required for customs-free access to the coast. It is thus not surprising that by 1836, all German states to the south of Prussia had joined the *Zollverein*. In the first-stage regression—the potentially endogenous variable *CustLib* is regressed on the instrument *RDistCoast*—based on earlier arguments we expect a positive coefficient.

Second, the denominator of equation (4) captures the fact that as the *Zollverein* became larger the net benefit of joining increased over time. Clearly, a larger *Zollverein* meant more customs-free customers. Moreover, a larger *Zollverein* raised the chance of having to pay customs duties even when selling to non-*Zollverein* members because a larger *Zollverein* customs union meant that it would be more likely that any trade with non-members would have to cross the external *Zollverein* border. In this way the instrumental variable picks up the fact that The Free City of Frankfurt and Baden, both located moderately far from the coast, joined in 1836, only two years after the *Zollverein* was founded: it is plausible that the leaders of these states had come to the conclusion that staying outside the union had just become prohibitively costly. This rising cost of staying outside the *Zollverein* is captured by the instrumental variable because the denominator of *RDistCoast* declines over time (states far from the coast tend to join early), so that even for a given own distance to the coast the propensity to join the *Zollverein* is increasing over time.

REDUCED-FORM RESULTS

We now explore the reduced-form regression to shed light on the validity of this instrumental variable. The reduced-form is given by

$$Trade_{ikt} = \gamma_1 \ rdistcoast_{ikt} + X'\gamma + u_{ikt}, \tag{7}$$

where the vector **X** includes city-pair fixed effects and time fixed effects, γ_{jk} and γ_{i} , and *rdistcoast* is equal to the log of *RDistCoast*, plus one. The fixed effects reduce omitted variable concerns. In particular, the γ_{jk} imply that identification comes from the changes in price gaps over time within each city-pair.

The relative distance variable is based on geographic characteristics of city markets j and k, as well as on the *Zollverein* accession decisions of all states. Each individual state's decision has only a small impact on (the denominator) of the instrument, and geography is quite plausibly exogenous, so we estimate equation (7) by OLS. The results are shown in Table 2, first column. A high relative distance to the coast leads to lower price gaps. This is consistent with the idea that city-pairs that are relatively distant from the coast join the *Zollverein*, and the customs liberalizations of the *Zollverein* brought down the bilateral price gap.

The remaining columns of Table 2 show extensions of this reducedform regression. In each column we introduce a different variable, Z

$$Trade_{ikt} = \gamma_1 rdistcoast_{ikt} + \gamma_2 Z_{ikt} + X'\gamma + u_{ikt}, \qquad (8)$$

where Z is a potential determinant of *Trade*, which might also be correlated with *rdistcoast*. Each one of these specifications provides additional evidence on the exclusion restriction, that *rdistcoast* affects *Trade* only through its effect on customs liberalization. It is important to distinguish these two features. As we will see, there are several variables that affect *Trade* in the sense that γ_2 is estimated to be non-zero. In itself, that is not a concern for the instrumental variables strategy. However, if γ_2 is estimated to be non-zero *and* the coefficient on relative distance γ_1 turns insignificant, that would be evidence that relative distance is strongly correlated with another factor, *Z*, that affects *Trade*. In that case, relative distance could not be used as an instrumental variable for customs liberalization because it might fail the exclusion restriction: It would not be clear whether the instrumental variable picks up the *Zollverein* liberalizations or something related to that other factor, *Z*.

We first consider institutional change. Many of the German states underwent institutional change as a consequence of French occupation during the times of the French Revolution and in Napoleonic times. These institutional changes tended to be pro-business. In particular, in many areas the "equality before the law" was established, and the influence of craft guilds, which typically would restrict the entry of newcomers in an industry, was curtailed (Acemoglu et al. 2011). As a consequence, the institutional change in the German states during the early nineteenth century might affect our instrumental variables strategy: What if these institutional reforms determined which state joined the *Zollverein*, and not their relative market access as captured by *rdistcoast*?

A good measure of the depth and the extent of irreversibility of these institutional changes, it turns out, is the length of French rule (Acemoglu et al. 2011). We have added the log of the average length of French rule in cities j and k into the reduced form as the next Z variable. The results are shown in column 2 of Table 2. The negative coefficients indicate that longer French rule led to lower price gaps, consistent with the idea that French rule triggered institutional improvements that benefited trade. The test at the bottom of column 2 indicates that, in line with Keller and Shiue (2013) French rule is a significant determinant of price gaps. Importantly, the impact of French rule is largely orthogonal to that of the relative distance to the coast; the coefficient on *rdistcoast* in column 2 is quite similar to that in column 1. Thus, whatever the impact of institutional change on trade might have been, there is no evidence that it will prevent us from estimating the causal impact of the *Zollverein* on trade using our market access instrument.

According to much of the literature, the introduction of railroads has been second to none in importance for improving trade and causing economic growth in nineteenth century Germany (Fremdling 1975). It has also been noted that the *Zollverein* facilitated railway construction. It was easier to agree on the building as well as the location of the railway tracks when all parties were members of the *Zollverein*, because tariff considerations were removed from the deliberations over routes (Hahn 1984, p. 93). It is therefore not implausible that railway building both affected trade *and* was correlated with *Zollverein* accession. To examine what this means for the Instrumental Variables (IV) strategy, we include a railway measure, namely the GIS-based cost of railway building based on the difficulty of the terrain (from Keller and Shiue 2013) in the reduced form. According to column 3 of Table 2, railway costs affect price gaps, however they do not much affect the proposed instrument.

In column 4 we include the share of Protestants in the population as additional Z variable. Protestantism has been proposed as a driver of economic performance (Weber 1930), and that may include trade arbitrage. Protestantism is indeed significant as a determinant of price gaps (bottom of column 4). In Germany's North the share of Protestants is larger than in the South. Including Protestantism changes the coefficient on relative distance to the coast.

We also consider the role of remoteness for our results, defined as the geographic location of a particular city-pair relative to the mean of the sample.²⁹ Customs liberalization between two relatively isolated markets may matter more than customs liberalization between two markets that each have a multitude of alternative trade partners nearby. Including remoteness also sheds some light on general-equilibrium effects that might be present. Table 2 shows that remoteness is associated with lower price gaps in the sample (column 5).³⁰ Including remoteness also reduces somewhat the size of the coefficient on *rdistcoast*, however, relative distance to coast remains highly significant.

Next, we examine the role of shipping routes, which may be important because the nineteenth century saw the widespread adoption of steam ships in Germany (column 6 of Table 2). The variable Shipping NS is equal to one if the drainage areas in a particular state feed into rivers that

²⁹ If lat_{jk} and $long_{jk}$ are the average latitude and longitude of city-pair jk, then we define $rem_{jk} = [(lat_{jk} - \overline{lat})^2 + (long_{jk} - \overline{long})^2]^{0.5}$ as city-pair jk's remoteness, where \overline{lat} and \overline{long} are the sample averages across all lat_{ik} and $long_{ik}$, respectively.

³⁰ Anderson and van Wincoop (2003) have shown in a gravity equation framework that such general equilibrium effects are picked up by so-called multilateral resistance terms, which perform the same function as our remoteness variable. In short, from their analysis one should expect Australia and New Zealand, for example, to trade *more* with each other than two similarly sized countries in the center of Europe that are equally far apart. This is because Australia and New Zealand are more remote from *other* potential trade partners than the two European countries. In our analysis of bilateral transactions costs, more trade corresponds to lower transactions costs, and therefore our finding that transactions costs tend to be lower between relatively remote city-pairs is in line with such general equilibrium effects.

flow into either the North Sea or the Baltic Sea (the alternative being that they flow, via the river Danube, into the Black Sea). Including this variable raises (in absolute value) the coefficient on relative distance to coast, which may be due to the geographic flavor of the Shipping NS variable. At the same time, it poses no risk for our instrumental variables strategy.

Another channel that might have affected price gaps is international trade. We know that the nineteenth century saw the arrival of large grain shipments from the United States (O'Rourke and Williamson 1999). The United Kingdom, in particular, went from importing 0.6 percent of its wheat from the United States in the period 1841 to 1845 to 54.2 percent from the United States during the years 1880–1884 (Dumke 1976, pp. 231–232). Also imports of industrial goods from England might have had a substantial effect on price gaps. An increase in the integration of international markets should primarily affect the coastal areas in Germany, and in column 7 we include an indicator variable for city-pairs that are relatively close to the coast. We estimate that city-pairs located near the coast tended to have higher price gaps, and controlling for that strengthens somewhat of the *rdistcoast* coefficient.

In other analysis we have included latitude, longitude, city size in 1800, and the ratio of border to area as additional variables in the reduced-form equation. These variables were not statistically significant, providing additional support for the exclusion restriction of our instrumental variables approach. Further, we have replaced the average characteristic of the city-pair with individual variables for the characteristics of each city in the pair;³¹ this turns out to lead to similar results. We have also explored the reduced form regression where each variable is interacted with a time trend instead of period fixed effects (for example, the average share of Protestants in cities *j* and *k* times year). This more structured approach, which assumes that the effect of *Z* changes monotonically with time, leads to similar results as those of Table 2 for the relative distance to the coast variable.³²

Overall, these results support the assumption that relative distance to the coast exerts its influence on price gaps exclusively through our customs liberalization measure, and thus we proceed with the instrumental variables estimation.

³¹ For example, Protestantism in city *j* and Protestantism in city *k* separately, instead of the variable $0.5 \times$ (Protestantism in city *j* + Protestantism in city *k*).

³² We have also included bilateral geographic distance in the reduced form, interacted with period dummies, as a control for differential changes in transport costs for short- versus long-distance trade. The results are similar.

Keller and Shiue

The Impact of Customs Liberalizations on Trade

Our estimate of the impact of customs liberalization on trade is given by β_1 in equation 9:

$$Trade_{ikt} = \beta_1 CustLib_{ikt} + X^I \beta + \varepsilon_{ikt}, \qquad (9)$$

where Customs liberalization is instrumented by Relative Distance to Coast given in equation (4). The vector **X** includes year fixed effects (β_i) and city-pair fixed effects (β_{jk}). The method of estimation is two-stage least squares (TSLS). Results are given in Table 3.

The customs liberalization coefficient is negative at about -0.05 (column 1), which indicates that customs liberalization has brought down price gaps, by about 28 percent at the mean, and thus improved trade. Inferences in column 1 are based on robust standard errors consistent with arbitrary heteroskedasticity; the p-value of the customs liberalization estimate indicates that it is highly significant at standard levels.

What about the first-stage results? First the F statistic is 90 suggesting the instrument is strong. The Relative Distance to Coast instrument has a positive coefficient. The sign confirms that cities in states that are far away from the coast (such as München) tended to become members of the *Zollverein* relatively early compared to cities close to the seaboard (such as Hamburg or Bremen).

We also report the OLS estimate of $\beta_{\rm l}$, which would be preferred to TSLS (because of lower variance) if customs liberalizations had been exogenous. The OLS estimate is around -0.015, closer to zero compared to the TSLS estimate. This may be in part because the IV approach addresses the attenuation bias from the measurement error in the 0/1 customs liberalization variable, which does not use the specific size of the tariff cuts in each liberalization. A test of endogeneity indicates that the null of exogeneity can be rejected at standard levels of significance. Because there is evidence that OLS estimates are inconsistent, the discussion will focus on the TSLS estimates.

Let us now turn to the magnitude of our IV estimate of around -0.05. How reasonable is this? The IV estimate is about three times the size of the OLS estimate. At the same time, the OLS estimate is close to zero, so a tripling of this size is still not a very large number. To put this in perspective, the customs liberalization effect, while sizable, is smaller than the trade impact of railroads in nineteenth century Germany found

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I HE IMPA	CT OF THE	ZOLLVEREI	N LIBERALIZ	LATIONS	
	(1) Robust	(2) City-pair Clustering	(3) City Clustering	(4) Size weights	(5) No Prussia
Second Stage					
Customs Liberalization	-0.055	-0.055	-0.055	-0.063	-0.050
	[0.005]	[0.002]	[0.020]	[0.001]	[0.008]
First Stage					
Rel. Distance to Coast	1.889	1.889	1.889	1.667	1.759
	[<.001]	[<.001]	[<.001]	[<.001]	[<.001]
F-statistic	92.63	54.84	19.49	53.09	51.45
	[<.001]	[<.001]	[<.001]	[<.001]	[<.001]
Kleibergen-Paap F-stat	92.63	54.84	53.51	53.09	51.45
OLS					
Customs Liberalization	-0.014	-0.014	-0.014	-0.012	-0.007
	[0.069]	[0.030]	[0.212]	[0.072]	[0.319]
Endogeneity test	4.381	4.761	3.463	5.934	4.190
	[0.036]	[0.029]	[0.063]	[0.015]	[0.041]
City-pair Fixed Effects	Yes	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes	Yes
Number of Observations	3,570	3,570	3,570	3,570	3,245
City-pairs	642	642	642	642	596
No. of clusters		642	39	642	596

 TABLE 3

 THE IMPACT OF THE ZOLLVEREIN LIBERALIZATIONS

Notes: Dependent Variable: Absolute value of percentage price gap between cities; p-values in parentheses.

Size weights: Observations are weighted by log average population of cities j and k in year 1800; No Prussia: Observation is dropped if city j is from Prussia. Columns (4) and (5) have p-values based on city-pair clustering.

Source: Authors' calculation.

in Keller and Shiue (2013). Moreover, as we noted above the mean price gap in the 1820s is around 0.18, which means that on average customs liberalization has brought price gaps by a little less than one-third during this period (0.05/0.18 equals 0.28). As noted above, the average tariff on agricultural goods was around 10 percent before the customs liberalizations of the *Zollverein*. In addition, the customs liberalizations coincided with the abolition of non-tariff barriers such as multiple currencies and

different units. Our results may also pick up second-round effects, such as stronger cooperation between the different states as a consequence of customs liberalizations, for example in the area of transportation. Given these considerations, the magnitude of this estimate is reasonable.³³

CLUSTERING, SIZE

Table 3 also reports results for clustering at the city-pair level. Allowing for arbitrary heteroskedasticity and serial correlation between crosssectional observations across panels may be important if specific citypairs are affected by shocks over the nineteenth century. Looking at the results in column 2, however, we see that this clustering does not change the inferences. The third column of Table 3 shows results for clustering at the level of the city, as opposed to the city-pair. Given the bilateral definition of the price gap variable, some dependence between observations at the city level must be present, because if a shock increases the price of wheat in city *i*, this will affect the price gap of city *i* with all other cities. Clustering at the city level reduces the precision of the estimates but the customs liberalization coefficient remains significant at better than 2 percent; more importantly, qualitatively the results are unchanged.³⁴ We have also considered state-pair clustering as well as clustering by statepair and year (two-dimensional clustering). Because the decision to join the Zollverein was a political decision made by each state, all cities of a state would typically be affected equally.³⁵ Doing so does not affect the qualitative findings of Table 3.

Column 4 shows results from weighing each observation by city size, which gives more weight to the relatively large cities. While the customs liberalization estimate is somewhat larger, overall the results are

³³ It is worth keeping in mind that we estimate a *local* average treatment effect, namely the impact of customs liberalization on price gaps for the set of city-pairs that were induced to liberalize customs as captured by our instrumental variable. This estimate has the advantage that it addresses endogeneity and, consequently, the estimate is consistent. At the same time, the (global) average treatment effect of customs liberalizations is something we leave for future work.

³⁴ We also report the more general Kleibergen and Paap (KP) F-statistic in addition to the usual first-stage F-statistic. The KP is often compared with Stock and Yogo's (2005) critical values to gain additional information on the strength of the first stage (even though Stock and Yogo's critical values are for the i.i.d. case). In our case, the KP statistic is far larger than Stock and Yogo's critical values, confirming that the first stage is strong.

³⁵ This was not always the case. For example, the South German Customs Union abolished tariffs between Württemberg and Bavaria in the year 1828. Nonetheless, the Bavarian town of Zweibruecken continued to face customs borders in its trade with Württemberg because Zweibruecken was located in a geographically disjoint part of Bavaria (Palatinate, or "Pfalz"), see Figure 3.

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unchanged.³⁶ Further, does the fact that some cities were in Prussia matter for the results? This is an important question because the *Zollverein* has been seen at times as Prussia's vehicle to achieve both economic and political unification of Germany under Prussia's leadership. In the final column of Table 3, we drop Prussian cities from the sample and again, the results are quite similar to before. Thus, Prussian cities do not appear to play a major role for the results.

Instrumental Variables Results: Robustness

THIRD MARKET AND GENERAL EQUILIBRIUM EFFECTS

By focusing on city-pairs our analysis abstracts from general equilibrium effects, both because of the liberalization of third markets and through the general trends towards protectionism in Europe during the nineteenth century. The Zollverein effect might have been different depending on specific circumstances. For one, while the external tariff of the Zollverein and its precursors on wheat was constant for the period from 1825 to 1851 (Oechselhaeuser 1851), the benefit from joining also depended on the level of tariffs between non-Zollverein members. While we do not have the information necessary to fully trace out these effects, the single biggest event in this respect arguably took place in the third quarter of the nineteenth century, when many countries and independent states liberalized their trade. The Zollverein had no external duties on wheat for some time after 1853 (Tracy 1989, p. 87; Henderson 1959, p. 226). Pressure for protection mounted with the arrival of wheat from North America, and in 1879, the German Reichstag reinstated import tariffs on wheat (Tracy 1989, p. 89).

To evaluate the impact of these third-market considerations on the customs liberalization estimate, we present results under the assumption that for the years 1855 to 1875, customs were liberalized between all sample cities, both inside and outside the *Zollverein*. Column 1 in Table 4 shows that this leads to a larger impact for the customs union. It may be explained in part by the fact that price gaps tended to be higher in the early period, and given that the recoding for 1855 to 1875 leaves less variation in *CustLib* for the later period, the coefficient rises (in absolute

³⁶ We have also experimented with adjusting for the different population sizes at the state level; for example, Prussia had more than 10 million inhabitants in the early nineteenth century, compared to about 40,000 in the Free City of Luebeck. Weighing each city-pair observation by average state population in 1816 yields an estimate of -0.052, similar to the unweighted results of -0.005, see Table B, (3).

ADD	DITIONAL INSTRUMENTAL VARIABLES RESULTS					
	(1) Liberalization 1855–75	(2) No State Capitals	(3) No Bavaria	(4) No City States	(5) No Influential Observations	(6) Sample Composition
Second Stage						
Customs Liberalization	-0.166	-0.041	-0.075	-0.050	-0.048	-0.062
	[0.020]	[0.017]	[0.002]	[0.009]	[0.003]	[0.001]
First Stage						
Rel. Distance to Coast	0.625	2.220	1.514	1.853	1.911	1.744
	[0.001]	[<.001]	[<.001]	[<.001]	[<.001]	[<.001]
F-statistic	8.87	46.37	53.51	45.91	54.21	52.52
	[0.003]	[<.001]	[<.001]	[<.001]	[<.001]	[<.001]
Kleibergen-Paap F-stat	8.87	46.37	53.51	45.91	54.21	52.52
OLS	-0.035	-0.016	-0.018	-0.014	-0.014	-0.018
	[0.003]	[<.001]	[<.001]	[<.001]	[<.001]	[<.001]
City-pair Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes
Number of Observations	3,570	3,280	2,164	3,388	3,491	2,551
City-pairs	642	575	416	590	642	307
No. of clusters	642	575	416	590	642	307

TABLE 4 ADDITIONAL INSTRUMENTAL VARIABLES RESULTS

Notes: Dependent variable: Absolute value of percentage difference between wheat price in cities *j* and *k*; p-values in parentheses based on city-pair clustered standard errors. All specifications include city-pair and time fixed effects. Liberalization 1855–75: Customs Liberalization variable equal to 1 for all city-pairs for all observations for the years 1855–75. No Bavaria: observation is dropped if city *j* is Bavarian; No City States: Observation is dropped if city *j* is a city state observation. No influential points based on Cook's Distance. Sample composition: only city-pairs with observations for more than 50 percent of the overall sample period are included. *Source*: Authors' calculation.

value) because it is primarily identified from the larger changes in price gaps of the early period.

Another way of assessing the importance of third-market effects is to consider the state capitals in the sample. State capitals tend to be particularly important for inter-state trade, both because they account for a relatively high share of all trade and because they may serve as hubs for smaller cities. In column 2 we drop all observations between state capitals from the sample. This leads to a slightly smaller customs liberalization estimate, at -0.041 versus -0.055. Overall, while these results suggest that including third-market effects can lead to either a higher or lower *Zollverein* estimate, it is unlikely that our analysis gives a gross overestimate of the impact of customs

SAMPLE ROBUSTNESS

The remainder of Table 4 reports estimates for a number of sample restrictions. We begin by eliminating observations with a Bavarian city from the sample. Bavaria, the second largest German state, was closest to being a serious rival for Prussia during the nineteenth century (after Austria-Hungary). Moreover, Bavaria is also highly represented in the sample. In this restricted sample the customs liberalization effect is estimated somewhat higher than before (column 3). Further, the city states of Bremen, Frankfurt, Hamburg, and Luebeck had guite different characteristics than the area states in the sample, and one might be concerned that this might include their response to customs liberalization. It turns out that dropping observations from city states does not change the results by much, see column 4 of Table 4. We have also systematically eliminated the observations that have the most influence on our estimate, as judged by Cook's Distance. Influential observations do not appear to drive our results, see the estimates in column 5. Finally, we have explored the role of the unbalanced sample for these results. A focus on those city-pairs where price information is available for the majority of years during the sample period leads to a similar customs liberalization estimate as for the sample as a whole, see column 6 of Table 4.

OTHER FACTORS

We have also explored the influence of the factors noted in the reducedform analysis reported in Table 2. Results are given in Table A of the appendix. The first column in Table A gives results for the subsample from which observations with relatively low Border-to-Area ratios are eliminated.³⁷ Analogously, in column 2 we drop observations with low Railway Costs while in column 3 observations with low Population are eliminated, and so forth for Latitude and Remoteness.³⁸ These results show that the estimation results for the customs liberalization effect are for the most part close to the baseline in column 1.³⁹ Further, we have asked whether these results based on wheat prices carry over to other

³⁷ Specifically, the first quartile of the sample in terms of Border-to-Area ratio is dropped.

³⁸ The results for Longitude are similar and available from the authors upon request.

³⁹ The exception to this is Border-to-Area, where it appears that the customs estimate is relatively large for high border-to-area observations, compared to the average city-pair in the sample. To the extent that the high Border-to-Area observations are city state observations, though, we have seen in Table 4 that eliminating city state observations does not lead to a very different customs liberalization estimate.

	(1) Border-to-	(2) Railway	(3)	(4)	(5)	(6)
	Area	Costs	Population	Protestant	Latitude	Remoteness
Second Stage						
Customs Liberalization	-0.093	-0.042	-0.061	-0.068	-0.065	-0.042
	[0.001]	[0.079]	[0.001]	[0.049]	[0.024]	[0.005]
First Stage						
Rel. Distance to Coast	1.307	1.871	1.796	1.072	1.215	2.191
	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]
F-statistic	41.16	25.08	55.21	32.09	40.83	53.97
	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]
Number of Observations	2,679	2,679	2,709	2,751	2,742	2,680
City-pairs	533	607	516	489	450	480

APPENDIX TABLE A THE INFLUENCE OF OTHER FACTORS

Notes: Dependent Variable: Absolute value of percentage price gap between cities; p-values in parentheses. All specifications include time- and city-pair fixed effects; p-values based on clustering at the city-pair level in parentheses. For variable definition, see Table 2.

Source: Authors' calculation.

goods. Unfortunately, there are few goods for which price information is as rich as it is for wheat. However, for another good where we have nearly as extensive information on prices, namely rye, we have found also a significant impact of customs liberalizations on bilateral price gaps.

Finally, we have found evidence that our results are not significantly affected by the fact that we do not observe the quantities traded, by the different sizes of the German states, and by the particular definition of our instrumental variable based on the average distance of the cities in each city-pair from the coast. The interested reader will find these and additional results in Table B of the appendix.

CONCLUDING DISCUSSION

This is the first study, to our knowledge, that incorporates the endogenous effects of accession into an estimate of the economic impact of the *Zollverein* customs union. We find that the instrumental variable estimate is larger than the OLS estimate that does not take endogenous participation into account. The relatively small OLS effects may explain why the literature has not given much attention to the trade effects of the *Zollverein* so far.

Beyond its significance as a trade agreement, however, the *Zollverein* era provides lessons on the impact of economic policy harmonization on

APPENDIX TABLE B

ADDITIONAL RESULTS							
	(1) (2) (3) (4) (5) Max.						
	Baseline	Transactions Costs Inequality	State Population Weights	Always Liberalized	Distance from Coast	Drop Always Liberalized in Sample	
Second Stage							
Customs Liberalization	-0.055	-0.055	-0.052	-0.054	-0.093	-0.042	
	[0.005]	[0.002]	[0.013]	[0.003]	[0.003]	[0.012]	
First Stage							
Rel. Distance to Coast	1.889	2.030	2.442	1.356	1.310	2.125	
	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	
F-statistic	54.84	48.99	31.21	90.09	36.26	56.73	
	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	[0.000]	
Number of Observations	3,570	3,570	3,570	4,511	3,570	3,123	
City-pairs	642	642	642	756	642	495	

Notes: Dependent Variable: Absolute value of percentage price gap between cities; p-values in parentheses; (2) Regression weight relatively low if world wheat price low and close to coast, high if far from coast and world price high; (3) Regression with state population in year 1816 as weights; (4) Include city-pairs between which customs was always liberalized; (5) Instrumental variable computed from maximum instead of average distance across cities *j* and *k*; (6) Drop from sample if all price gap observations in sample only during customs-liberalized years. All specifications include time- and city-pair fixed effects; p-values based on clustering at the city-pair level in parentheses.

Source: Authors' calculation.

the political cohesion between states that are at the core of today's policy debate, not only in Europe but also at a global level. Indeed most trade agreements start with a limited number of early joiners and the participation grows endogenously. For example, there has been a gradual, but marked, expansion in the members of the European Union since it was first established with six founding states. As Viner (1950, p. 97) noted, "generalizations about the origin, nature, and consequences of unification of tariffs tend to be based mainly or wholly on the German [i.e., Zollverein] experience." This holds for membership in multi-lateral free trade agreements such as the General Agreement on Tariffs and Trade (GATT) and now the World Trade Organization (WTO) as well. The differences in when and how specific countries decide to join are important aspects that have often been neglected. They might play a role in explaining the finding that trade agreements of the more recent past have not raised trade (Rose 2004). Recent research has sought to identify the general characteristics of countries that choose to join trade agreements, finding larger trade agreement effects after taking into account income

and other broad characteristics into account (Baier and Bergstrand 2007; Egger et al. 2011). None of these characteristics are specific to the particular trade agreement being looked at. In contrast to these studies, our analysis of the case of nineteenth century Germany captures the motives for joining a specific trade agreement, the *Zollverein*, at a new level of detail and is targeted to the specific historical context of the agreement.

Our results also recast the debate on the impact of the Zollverein for economic growth in Germany. At first the contribution of the Zollverein to Germany's industrial take-off was widely accepted as a given (Henderson 1959). Post-war economic history called this into question, although the revisionist thinking was not always backed up by compelling empirics. In this paper we show that historically, market access was fundamentally important to regional incentives, and accounting for it is crucial for uncovering the major Zollverein contribution for nineteenth century German trade. Along these lines, this paper takes the first step towards resurrecting the role of the Zollverein for German industrial development more generally. The role of market access for economic performance has been central in recent work on trade and regional economics, such as the work of Paul Krugman and others (e.g., Fujita, Krugman, and Venables 1999). Market access can have an important impact on the locations of where manufacturing centers arise. Our finding of a substantial Zollverein effect suggests that trade policy may have played an important role for other economic developments within the German region in the nineteenth and twentieth centuries, including where German manufacturing centers arose.

Appendix: Data Definitions and Sources

Wheat Prices The two most important sources for information on wheat prices used in this paper are Carol Shiue and Wolfgang Keller (2007) and Georg K.L. Seuffert (1857). The former covers markets in Bavaria and Mecklenburg, while the latter provides information on markets in Baden, Brunswick, Hesse-Darmstadt, Hesse-Cassel, Saxony, and Wurttemberg. The wheat prices for Prussian markets were provided by Kopsidis (2002). Additional sources to expand the coverage are Fremdling and Hohorst (1979), Hans-Jürgen Gerhard and Karl Heinrich Kaufhold, et al. (1990) for Prussia, and Vierteljahrshefte (1935) for Berlin, Cologne, Hamburg, Leipzig, and Munich.

As noted in the text, while virtually all price data are official records of the price of wheat at market days, in some cases the annual average price is computed from monthly prices by us (e.g., for the Bavarian cities), while in other cases the annual average price is given in the source (e.g., for Berlin). We have computed the annual average price as the simple arithmetic average of the monthly prices; using quantity weights, which are available for some markets, for example Munich, makes little difference. Since neither

quantity nor monetary units were standardized in the German states during the nineteenth century, conversion rates are required for our analysis of absolute price differences, and all prices are converted into Bavarian *Gulden* per Bavarian *Schaeffel*. The conversion factors are taken from the original sources (see Shiue and Keller 2007) as well as from Seuffert (1857). Specifically, from the latter we have (p. 351):

State	Quantity unit	Value in Bavarian. Schaeffel	Monetary unit	Value in Bavarian. Gulden
Baden	Malter	0.67	Gulden	1.00
Brunswick	Himten	0.14	Thaler	1.75
Frankfurt	Malter	0.51	Gulden	1.00
Hamburg	Fass	0.24	Mark Banco	0.88
Hanover	Himten	0.14	Thaler	1.75
Hesse-Darmstadt	Malter	0.57	Gulden	1.00
Hesse-Cassel	Schaeffel	0.36	Gulden	1.00
Prussia	Schaeffel	0.24	Thaler	1.75
Saxony	Schaeffel	0.46	Thaler	1.75
Wurttemberg	Schaeffel	0.80	Gulden	1.00

Zollverein Membership A list with the dates of when states joined the *Zollverein* is given in Dumke (1976, pp. 98–99). The customs liberalization variable *CustLib* is constructed using the historical maps at IEG (2013); *CustLib_{jkt}* is equal to 1 if in year *t* there was at least one customs border between cities *j* and *k*, and 0 otherwise.

Railway Cost Based on the capacity of a steam locomotive to haul freight as function of terrain (Nicolls 1878) we construct a cost function, and use a 90 meter \times 90 meter GIS map of the relevant area in central Europe and the ArcGIS least-cost distance module to compute the least-cost routes, as well as the associated costs of those routes, from each city to all other cities in the sample. The railway variable in Table 2 is the railway cost as defined in the paper divided by the bilateral geographic distance. All geographic distances in this paper use the Haversine formula. See Keller and Shiue (2013) for more details.

French Occupation Length of the French occupation during revolutionary and Napoleonic times, source Acemoglu et al. (2011).

Border-to-Area log of average of border length to state area. Source: von Viebahn (1858, p. 520) and Dumke (1976, p. 97). Mean –0.60, standard deviation 0.76.

Population log of the average population of cities *j* and *k* in the year 1800. Source: Bairoch, Batou, and Chevre (1988), De Vries (1984), and estimates of Keller and Shiue (2013). Mean 2.90, standard deviation 0.92.

Protestantism Average of the share of Protestants in the states where cities *j* and *k* are located, in the year 1858. Source: Georg von Viebahn (1862, p. 337). Mean 65.05, standard deviation 17.87.

Latitude Maximum of latitude of cities *j* and *k*, from www.maporama.com, accessed November 2008. Mean 52.43, standard deviation 1.37.

Longitude Maximum of longitude cities *j* and *k*, from www.maporama.com, accessed November 2008. Mean 11.55, standard deviation 1.16.

Shipping NS Equal to 1 if for both cities j and k all rivers through the states in which j and k are located empty either in the North Sea or Baltic Sea, and 0 otherwise. The third alternative is rivers flowing into the Danube and then the Black Sea. Source: Computed from information in von Viebahn (1858, p. 256). Mean 0.16, standard deviation 0.37

Coast This variable is equal to one if both cities j and k have a distance to the nearest coast that puts them into the lowest quartile in the sample. Source: Latitude and longitude information of the cities and the closest points on a coast relative to them, in terms of direct geographic distance (using the Haversine formula). Mean 0.04, standard deviation 0.20.

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